

whitchurch town council

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Whitchurch Town Council Budget Proposal and Precept Request Financial Year 2025-2026

FINAL VERSION

Approved by Whitchurch Town Council on 18/12/2024 (WTC/FC/30/2425)

Introduction

The budget is an estimate of income and expenditure for the financial year.

With openness and transparency at the core of all Whitchurch Town Council's financial decisions, we encourage the public to scrutinise our spending plans and subsequent precept request for the forthcoming financial year.

Background

In order to carry out duties, powers and delegated functions, it is a statutory duty of a Town & Parish Council to prepare a budget for each financial year.

"The preparation of an annual budget is one of the key statutory tasks undertaken by a Council, irrespective of its size." Section A, Good Councillor's Guide to Financial and Transparency

Without a budget in place, a Council is in breach of its Financial Regulations. Budgets must be set in line with s101(6) Local Government Act 1972, s50 Local Government Finance Act 1992 and s78 Localism Act 2011.

Further background to the budget setting process is contained in the Good Councillor's Guide to Finance and Transparency:

The Budget:

- Results in the Council setting the precept for the year
- Gives the Clerk and any other officers overall authority to make spending commitments in line with decisions of the Council
- Enables progress monitoring during the year by comparing actual spending against planned spending. It is important that Councillors understand how the budget is put together and how it should be used. The budget is an essential tool for controlling the Council's finances and demonstrates that the Council will have sufficient income to meet its objectives and carry out its activities.

The Council must approve a budget before it sets a precept. The budget and precept both need to be approved at a Full Council meeting and recorded in minutes; the Council must then manage its activities within budget.

The key stages of the budgeting process are:

- Review of current year budget and spending
- Determine the cost of spending plans
- Assess levels of anticipated income
- Provide for contingencies and the need for reserves
- Approve the budget
- Set the precept

Some Councils may budget to minimise spending to keep the local precept as low as possible, which may sometimes result in the Council doing little for their local community. However, there is evidence that local taxpayers are willing to pay more if they can see the results in terms of better local services. Local electors will often be prepared to contribute more for tangible local benefits, rather than pay an amount where it appears that the Council is not active on behalf of the community and is merely administering itself.

How does the Council decide the budget?

A Parish Council must ensure all legislative requirements are met when deciding the budget, ensuring that policies are adhered to, and all predicted spend falls within the duties and/or powers of a Parish Council.

Predetermination and bias

The duty on public authorities to avoid bias in their decision making is essentially part of their duty to act fairly.

Predetermination (where a decision maker effectively decides on an issue in advance and closes his or her mind to any other possibility) is unlawful and Councillors must comply with s25 Localism Act 2011 when setting the budget.

Councillors must safeguard their democratically accountable functions, ensuring that any fair-minded and informed observer, having considered the facts, could not conclude that there was a possibility of bias or predetermination in their decision making.

Code of Conduct

All Councillors are required to act within a Code of Conduct that governs their decision making. The Code of Conduct ensures budgeting decisions are not made for the benefit of any Councillor and that all Councillors act with openness, integrity, objectivity, and accountability. Whitchurch Town Council's Code of Conduct includes:

Accountability

Councillors are accountable to the public for their decisions and must cooperate fully with whatever scrutiny is appropriate to their office, including local residents.

Objectivity

Councillors should remain objective, listen to the interests of all parties appropriately and impartially, and take all relevant information, including advice from the authority's officers, into consideration.

Openness

Councillors must be as open and transparent as possible about their decisions and action and the decisions and action of the authority. Councillors should be prepared to give reasons for those decisions and actions. Councillors must not prevent anyone from getting information that they are entitled to by law.

Honesty

Councillors must declare any private interests, both pecuniary and non-pecuniary that relate to their public duties and must take steps to resolve any conflicts arising in a way that protects the public interest, including registering and declaring interests.

Integrity

Councillors must not place themselves under any obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

Selflessness

Councillors must act in the public interest and must never use or attempt to use their position improperly to confer an advantage or disadvantage on any person or act to gain financial or other material benefits from themselves, their family, friends, or close associates.

Consultation / Budget Setting Timelines

It is good practice for a Council to consult the community to ascertain the needs and aspirations of residents. Our budget-setting timetable is published online on our website.

Similarly, it is important that our electorate have an opportunity to have input into our plans as they are being formed.

"The Council should consider consulting the local public for their views" Section A, Good Councillor's Guide to Financial and Transparency

This document forms part of that process.

The following draft budget has been informed by performance in previous years and by discussions within the individual Committees of Whitchurch Town Council.

Should you wish to comment on any aspect of the proposed budget for 2025-26 financial year, please write or email to the following addresses:

Mike McDonald, Proper Officer
Whitchurch Town Council
Whitchurch Town Hall & Community Hub, Station Road, Whitchurch, Shropshire, SY13 1RE
Email – clerk@whitchurchtowncouncil.gov.uk

Whitchurch Town Council

Proposed Budget 2025-2036

Income

Item	Actual 2023- 24	Budget 2024-25	Year to Date Actual 2024-25	Proposed Budget 2025-26	%age of Total Budget
Community Infrastructure Levy	£56,434	£0	£84,844	£0	0% (0%)
Parks & Public Realm (benches/hanging baskets)	£1,330	£2,500	£1,472	£2,500	2.9% (2.8%)
Heritage Craft Units	£3,667	£3,000	£1,867	£3,000	3.4% (3.4%)
Events	£4,258	£3,000	£460	£5,000	5.8% (3.4%)
Friday Market	£6,218	£8,000	£3,912	£7,000	8.0% (9.1%)
Cemetery	£15,405	£27,250	£11,121	£24,500	28.0% (30.9%)
Civic Centre/THCH	£29,447	£44,410	£11,113	£45,260	51.9% (50.4%)
TOTAL	£116,759 (Ex CiL £60,325)	£88,160	£114,789 (Ex CiL £29,945)	£87,260	100%

The calculation of the precept request is given at the end of the Expenditure section. 2024-25 Actuals do not include income received into the Mayor's Charity Account (£265 in 2023-24), interest received (which is reinvested on the capital sums and not taken as cash income, £28,493 ytd as at October 2024) or other income/expenditure not in the 'base' budget, e.g. s137 grant monies, sale of assets etc. Unbudgeted CiL is transferred to an Earmarked Reserve for future use. YTD Actual figures for 2024-25 as at end of Month 7 (October 2024). 2024-25 was affected by the ongoing closure of the Civic Centre, when a large number of regular bookings had to be rehomed elsewhere.

Expenditure

Item	Actual 2023-24	Budget 2024-25	Year to Date Actual 2024-25	Proposed Budget 2025-26	%age of Total Budget
Administration	£37,136	£35,000	£24,796	£36,250	5.3% (5.4%)
Administration (Salaries & Pensions)	£329,752	£332,477	£186,992	£337,007	49.2% (51.1%)
Council / Council Expenses	£2,627	£3,100	£1,142	£23,000	3.4% (0.5%)
Capital Projects	£7,093	£0	£33,015	£0	0% (0%)
Annual Allocations / Donations	£5,000	£5,000	£5,000	£5,000	0.7% (0.8%)

ltem	Actual 2023-24	Budget 2024-25	Year to Date Actual 2024-25	Proposed Budget 2025-26	%age of Total Budget
CCTV	£4,752	£4,150	£146	£4,150	0.6% (0.6%)
Civic Centre/THCH	£99,123	£154,315	£98,665	£155,400	22.7% (23.7%)
Heritage Craft Units	£490	£1,650	£304	£1,750	0.3% (0.3%)
Heritage Centre	£12,243	£17,900	£9,501	£16,050	2.3% (2.8%)
Events	£29,299	£24,200	£7,260	£37,200	5.4% (3.7%)
Friday Market	£0	£0	£180	£0	0% (0%)
Cemetery	£13,787	£4,150	£4,029	£3,650	0.5% (0.6%)
Parks & Public Realm	£49,391	£36,900	£34,334	£39,400	5.8% (5.7%)
Street Lighting / Furniture	£35,323	£27,500	£13,700	£22,500	3.3% (4.3%)
Public Conveniences	£2,524	£3,550	£1,217	£3,550	0.5% (0.5%)
TOTAL	£628,540	£649,892	£420,281	£684,907	100%

Year to Date Actual figures for 2024-25 are calculated at the end of Month 7 (October 2024), when the budget-setting process commenced. It is anticipated that allocated budget sums for 2024-25 will be fully utilised. We continue to develop the way our Public Spaces (including Public Conveniences) are managed, with most Grounds Maintenance brought 'in house'. This continues work commenced in the 2022-23 financial year and, this year, we further developed services with a £50,000 investment from Reserves (alongside an amount to fund our move to new premises in Station Road). This allowed for essential training and equipment for future growth and service delivery. We have allocated increased amounts in the 2025-26 budget for additional floral displays and a new public Event in early Summer 2025 but mitigated this with cost savings elsewhere. Salaries and Pensions are also affected by national increases, including on-costs of National Insurance Employer Contributions (increased to 15%) and new employees exercising pension rights – a provision is made for this within the appropriate figures. Elsewhere, incremental, and other costs have increased due to economic pressures experienced throughout the country.

It has been extremely difficult to produce forecasts for the next financial year, given ongoing uncertainties surrounding the Civic Centre's current closure. Decisions will not be made about the building by Shropshire Council until early in 2025. We must also budget for rates on the Civic Centre complex (because we still operate the Market Hall) until such time as the UK Govt's Valuation Office are able to reassess the Business Rate Liability, due to reduced use of the complex because of structural inadequacies.

Local Government Elections will also be held in May 2025 and, therefore, an appropriate sum must be allocated to cover Shropshire Council Election Costs. Consequently, a provision of £20,000 has been made in the budget figures above. That said, recognising the financial challenges facing local households, we will use WTC Reserves (alongside budgeted savings year-on-year) to ensure that there is NO INCREASE in Precept charges for the next financial year.

Other projects will be delivered through Earmarked Reserves (CiL monies) held, or by utilising the Council's General Reserves, decided throughout the year by Full Council. Grants awarded to local organisations are allocated to the Council's reserves at the beginning of the financial year and are, therefore, not included (2024-25 £9,778).

2025-2026 Precept Request

The Precept is an amount collected by Shropshire Council on behalf of Whitchurch Town Council and is allocated to meet the needs of the community, based on our expenditure plans, above. It is a simple calculation which takes into consideration the anticipated expenditure for the year, minus expected income (including any use of Reserves). It is collected through the Council Tax system.

Calculation of the Precept

In the 2025-26 financial year, we estimate expenditure of £684,907 and an income of £87,260, leaving a balance of £597,647. With budgeted cost-savings and use of WTC Reserves, it is proposed that our precept is set at **£592,276** (2024-25 financial year £561,732) to resource the budget. No carry forward figures have been factored into the proposed precept.

What does this mean for you?

Over the past 10 years, Whitchurch Town Council has levied the following sums:

2024/25	2023/24	2022/23	2021/22	2020/21
£561,732	£556,730	£512,163	£504,254	£507,666
2019/20	2018/19	2017/18	2016/17	2015/16
£484,603	£459,079	£455,776	£448,402	£433,462

The precept of 2024-25, based on a 'tax base' of 3,506.54 (*), equated to the approximate sums for each property band in the Whitchurch Town Council area:

BAND A	BAND B	BAND C	BAND D	BAND E	BAND F	BAND G	BAND H
£106.79	£124.59	£142.39	£160.19	£195.78	£231.38	£266.98	£320.38

For the forthcoming 2025-26 financial year, the Valuation Office at Shropshire Council have provided a calculation based on a 'tax base' of **3,697.20**.

NOTE - USE OF WTC RESERVES FOR THE 2025-26 BUDGET:

Without the provision for Shropshire Council Election costs (£20,000), a Band D property would have seen a reduction of £3.96 in the precept request, year-on-year, recognising the cost savings we have made in this year's budget. Based on the revised 'taxbase' figures, these Election Costs would have increased a Band D property precept request by £1.45 (+0.9%); however, by making use of WTC Reserves and a precept request of £592,254 (supported by cost savings and the use of WTC Reserves), we have ensured that there will be **NO INCREASE** year-on-year in the precept requested from individual households in Whitchurch.

This means that the approximate sums for each property band in the Whitchurch Town Council area, are as follows for the 2025-26 financial year:

BAND A	BAND B	BAND C	BAND D	BAND E	BAND F	BAND G	BAND H
£106.79	£124.59	£142.39	£160.19	£195.78	£231.38	£266.98	£320.38
0 %	0 %	0 %	0 %	0 %	0 %	0 %	0 %

There are approximately 4,886* net dwellings in Whitchurch Town which are liable for Council Tax (before any adjustments are made for discounts and before the properties are converted into 'Band D equivalents' to reach the final tax base figure). The approximate number of each property band in Whitchurch Town is as follows:

	BAND A	BAND B	BAND C	BAND D	BAND E	BAND F	BAND G	BAND H
NUMBER:	1625	1244	850	532	396	171	63	5
%AGE:	33.26%	25.36%	17.40%	10.89%	8.10%	3.50%	1.29%	0.10%

Most households in Whitchurch Town fall within Band A and B. (*) Subject to confirmation

SUMMARY: Annual Increase / Decrease Analysis in Precept per Council Tax Property Band

Property Band	2024-25 Precept	2025-26 Precept	Annual Increase / (Decrease)	%age Increase / (Decrease)
Band A	£106.79	£106.79	£0	0 %
Band B	£124.59	£124.59	£0	0 %
Band C	£142.39	£142.39	£0	0 %
Band D	£160.19	£160.19	£0	0 %
Band E	£195.78	£195.78	£0	0 %
Band F	£231.38	£231.38	£0	0 %
Band G	£266.98	£266.98	£0	0 %
Band H	£320.38	£320.38	£0	0 %

Therefore, we are pleased to submit a precept request recognising the economic challenges currently faced by households within the Town.

NOTE FOR FC MEETING 18TH DECEMBER:

THIS DOCUMENT IS PUBLISHED SUBJECT TO FINAL CONFIRMATION OF THE SHROPSHIRE COUNCIL TAXBASE FIGURES, WHICH WILL FOLLOW THE SC MEETING OF 12TH DECEMBER 2024. SHOULD THE 'ANTICIPATED' TAXBASE FIGURE THIS BUDGET WILL REQUIRE RE-APPROVAL

(*) The precept level for each household is calculated based on figures from Shropshire Council's Valuation Officer and is based on the number of Band D properties in the town. The tax-base is calculated by taking the number of Band D equivalent properties in the parish from information supplied by the Valuation Officer, making allowances for discounts and exceptions, successful valuation appeals, the cost of the Council Tax Reduction Scheme, non-collection and housing growth estimates. The number of Band D properties is calculated by scaling properties into other Bands, either up or down, to convert them to a Band D level. The determination of a parish council's tax base includes the impact of the Welfare Reform Act 2012, which abolished Council Tax Benefit from 31.3.13 and introduced localised Council Tax Support (CTS) schemes. Billing authorities are required to express localised Council Tax Support Schemes in terms of a reduction in the Council Tax taxbase.

The reduction in the Council Tax taxbase is partially offset by the inclusion of Council Tax Support Grant (CTSG) within Shropshire Council's Settlement Funding Assessment determined by Government although this amount is not separately identified and is not ring-fenced.